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FM SECSTATE WASHDC
TO RUEHDS/AMEMBASSY ADDIS ABABA IMMEDIATE 0000
RUEHDJ/AMEMBASSY DJIBOUTI IMMEDIATE 0000
RUEHKM/AMEMBASSY KAMPALA IMMEDIATE 0000
RUEHKH/AMEMBASSY KHARTOUM IMMEDIATE 0000
RUEHNR/AMEMBASSY NAIROBI IMMEDIATE 0000
RUCNDT/USMISSION USUN NEW YORK IMMEDIATE 0000
INFO RUEHAE/AMEMBASSY ASMARA IMMEDIATE 0000
RUEHBS/AMEMBASSY BRUSSELS IMMEDIATE 0000
RUEHLO/AMEMBASSY LONDON IMMEDIATE 0000
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RUEHOT/AMEMBASSY OTTAWA IMMEDIATE 0000
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C O N F I D E N T I A L STATE 159362

SIPDIS

SIPDIS
PASS TO USAU

E.O. 12958: DECL: 11/20/2017
TAGS: [KPKO](#) [UN](#) [SU](#) [PREL](#) [PHUM](#) [PGOV](#) [IGAD](#) [IT](#)
SUBJECT: SUDAN - SECRETARY TO CONVENE A MINISTERIAL ON THE
CPA IN ADDIS

Classified By: e.o. 12958, 1.4 (b) & (d)

¶1. This is an action request, please see paras. 6-9.
Responses are appreciated by Tuesday, November 27 at the latest.

¶2. (SBU) The United States is deeply concerned that the deadlock between the ruling-National Congress Party (NCP) and the Sudan People's Liberation Movement (SPLM) over thorny Comprehensive Peace Agreement (CPA) implementation issues could lead the parties back to war. The SPLM temporarily suspended its participation in the Khartoum-based Government of National Unity on October 11. During his recent visit to the U.S., First Vice President Salva Kiir sought U.S. assistance in fostering international pressure to help the parties put CPA implementation back on track. The United States is committed to leading international efforts to spur forward the CPA, which is inextricably linked to any successful end to the conflict in Darfur.

¶3. (SBU) Secretary Rice will convene a Sudan Ministerial with regional partners focused on CPA implementation during her visit to Addis Ababa, Ethiopia on December 5. The objective of the Ministerial is to elevate discussion of the CPA and reenergize the leadership of regional actors on CPA implementation. Other Sudan issues, including Darfur, will not be explicitly addressed.

¶4. (U) Sudan Ministerial Invitees: Secretary Rice would like to invite Foreign Ministers from Djibouti, Ethiopia, Kenya, and Uganda to participate; Chairman Konare and/or Amb. Djinnit from the African Union; and new UNSRSG to Sudan Ashraf Qazi. An invitation will also be provided to the National Congress Party (NCP) and SPLM to send a representative each as parties to the CPA. As this meeting is for regional partners, the United States will not/not invite international (i.e. Western) partners to the meeting.

¶5. (SBU) Proposed Sudan Ministerial Agenda (tentative)(75 minutes):

oIntroduction and Welcome By the Secretary (5 Min.)

oReport on CPA Implementation by Kenya (in their role as co-Chair of the Assessment and Evaluation Commission (AEC)) (10 Min.)

oPresentations by the NCP and SPLM (5 minutes each)

oDiscussion (55 Min.);

"Abyei

"Census and National Elections

"Troop Redeployment

"North/South Boundary

"Assessment and Evaluation Commission (AEC)

¶6. (U) ACTION KHARTOUM: Drawing from the background above, Post is instructed to invite representatives of the parties to the CPA, including President Bashir and/or Vice President Taha, and First Vice President Kiir. Post should also invite UNSRSG Qazi.

¶7. (U) ACTION NAIROBI: Drawing from the background above and previous discussions with Moi (septel), Post is instructed to invite the Kenyan Foreign Minister to participate. In addition, Post should request that the FM, or appropriate designate (perhaps former President Moi or IGAD mediator Sumbeiyu), prepare a short-brief on CPA implementation, and present in Kenya's capacity as co-chair of the Assessment and Evaluation Commission (AEC). Kenya may want to draw on the recently completed AEC Factual Report on the Status of CPA Implementation.

¶8. (U) ACTION USUN: Post is requested to engage with appropriate UN counterparts to brief them on plans for this meeting and to advise them that Embassy Khartoum is directly inviting UNSRSG for Sudan Qazi.

¶9. (U) ACTION ADDIS, DJIBOUTI, AND KAMPALA: Drawing from the points above, Posts are instructed to invite their host countries Foreign Ministers to discuss regional involvement in CPA implementation.

¶10. ACTION USAU: Post is instructed to invite Chairman Konare and/or Ambassador Djinnit to the Secretary-hosted Sudan Ministerial to discuss AU and regional involvement in CPA implementation.

¶11. Point of contact on the Sudan Ministerial in AF/SPG is Pamela Fierst (202-647-4317).
RICE